

**South Yorkshire, Derbyshire,  
Nottinghamshire and Wakefield  
Joint Health Scrutiny Committee**

18 January 2018

Dear Member

**Joint Health Scrutiny Committee**

Please attend the meeting of the **Joint Health Scrutiny Committee** to be held on **Monday 29 January 2018** in **Committee Room 1, County Hall, Matlock, Derbyshire DE4 3AG**, from **3.00pm – 5.00pm**.

The agenda for the meeting is set out below.

**A G E N D A**

1. Declarations of Interest (if any)
2. Apologies for absence
3. To confirm the Minutes of the meeting held on 31 July 2017 (attached)
4. Review of the Terms of Reference of the JHSC (report attached)
5. Implementation of Hyper Acute Stroke Services Reconfiguration
6. Children's non-specialist surgery and anaesthesia – progress on implementation
7. Independent hospital review - update
8. Review of Specific Hospital Services – Briefing Paper (attached)

**JOINT HEALTH OVERVIEW AND SCRUTINY COMMITTEE**  
**Monday, 31st July, 2017**

Present:- Councillor Simon Evans (Rotherham MBC) (in the Chair); Councillors Pat Midgley (Sheffield City Council), Cynthia Ransome (Doncaster MBC) and David Taylor (Derbyshire County Council)

Also in attendance:-

Scrutiny Officers:- Anna Marshall (Barnsley MBC), Christine Rothwell (Doncaster MBC), Roz Savage (Derbyshire County Council), Janet Spurling (Rotherham MBC), Emily Standbrook-Shaw (Sheffield City Council) and Andy Wood (Wakefield MDC)

NHS:- Steve Allinson (North Derbyshire CCG), Dr. Peter Anderton (Commissioners Working Together), Lisa Bromley (Bassetlaw CCG), Will Cleary-Gray (NHS England), Alison Knowles (NHS England), Kate Laurance (Sheffield CCG), Dr. Tim Moorhead (Sheffield CCG), Maddy Ruff (Sheffield CCG), Lesley Smith (Barnsley CCG), Helen Stevens (NHS England) and Professor Chris Welsh (Yorkshire and The Humber Clinical Senate)

Apologies for absence:- Apologies were received from Councillors Keith Girling (Nottinghamshire County Council), Wayne Johnson (Barnsley MBC), Andrea Robinson (Doncaster MBC) and Betty Rhodes (Wakefield MDC).

**1. INTRODUCTIONS**

The Chair welcomed everyone to the meeting and attendees introduced themselves.

An additional agenda item on the Hospital Services review had been agreed by the Chair, as this meeting was a good opportunity to present this information to Members at an early stage.

**2. QUESTIONS FROM MEMBERS OF THE PUBLIC AND THE PRESS**

Two questions had been received in advance of the meeting, with copies circulated to Members, including the introductory text for each question.

(1) Nora Everitt, Barnsley Save our NHS

As we feel that this Joint Health Scrutiny Committee do not currently demonstrate either consistency in the recording of its deliberations or independence in carrying out its scrutiny functions, in order to inspire the confidence of local people that they do fulfil their Statutory functions and demonstrates their statutory powers will they change their current practice/Terms of Reference by:

- Showing a clear independence from the NHS body attendees they invite to inform their scrutiny committee

- Clarifying, rather than confusing, the respective roles of the Scrutiny Committee and of the NHS bodies attending their Committee by request
- Reverting back to the name of their committee that describes the local authorities making up the Joint Committee and to cease using the new name that describes the NHS bodies that they scrutinise
- Meeting in Town Halls as is the accepted practice for scrutiny committees
- Clearly recording their deliberations, questions and decisions
- Considering live streaming their meetings *'to allow local people, particularly those who are not present at scrutiny-hearing meetings, to have the opportunity to see or hear the proceedings'* (Department of Health Local Authority Scrutiny 2014)?

Barnsley Save Our NHS were thanked for their timely question as the terms of reference were being reviewed and the points raised would be considered during the review.

(2) Doug Wright, Keep Our NHS Public Doncaster and Bassetlaw

I believe that the needs of local people are not considered when each core partner HAS to sign up to the South Yorkshire and Bassetlaw MOU, in order to receive the extra funding given to the new South Yorkshire and Bassetlaw Regional Accountable Care Systems. How can this this coercive approach be eliminated by this Committee in the proposed terms of reference to assist the core partners ensuring that the needs of local people .....?

Supplementary - Why are Mid Yorkshire and North Derbyshire Councils included in this terms of reference?

Keep Our NHS Public Doncaster and Bassetlaw were thanked for their question. It was clarified that the Joint Health Overview and Scrutiny Committee (JHOSC) had been established to scrutinise the Commissioners Working Together Programme that covered seven local authority areas including Wakefield and Derbyshire. The terms of reference referred to this workstream and not to the South Yorkshire and Bassetlaw (SY&B) Sustainability and Transformation Plan (STP) which had a different geographical footprint.

### **3. MINUTES OF THE PREVIOUS MEETINGS HELD ON APRIL, 2017**

Due to membership changes the minutes of the previous meeting were noted.

### **4. DECLARATIONS OF INTEREST**

There were no declarations of interest from Elected Members.

## **5. HOSPITAL SERVICES REVIEW**

Professor Welsh, Independent Review Director for the SY&B Accountable Care System Hospital Services Review gave a brief verbal update on this workstream.

This was an independent review and would take ten months to April 2018. The first stage would be to define the criteria to help understand what a sustainable hospital service was. Then the review would be looking at services and defining those which were non-sustainable and advising on future models of delivery to ensure long term sustainability.

The work was at a very early stage with the team in place for four weeks. They had met with commissioners in SY&B, providers and clinical commissioning groups. A programme of public engagement would be running going into the autumn and with local Elected Members over the coming months.

Discussion and questions ensued covering the following points:-

- How would the review want to involve Elected Members and the JHOSC?  
There was a timetable of engagement with Elected Members into the autumn and it would be expected to return to the JHOSC in the future as the work progresses.
- For it to be positive it needed the clinical requirements now and for the public to be informed about what the review was aiming to achieve.  
It was to ensure high quality patient care in each place within SY&B. The review would make recommendations but the expectation would be that the majority of care would still be at people's local hospital, although some things were technology dependent or depended on high quality skills in the workforce.

Very specific care may mean travel elsewhere, as now for example with coronary care. It was a case of getting people as quickly as possible to the place where they would receive the best high quality care, which might not be their local hospital.

It was suggested that further discussion was needed about how scrutiny may wish to be involved, including at different stages, possibly linked in with scrutiny arrangements for the SY&B STP below.

Resolved:- That the timescales for the consultation and the work on the hospital services review be provided at the next JHOSC meeting.

**6. CHILDREN'S NON SPECIALISED SURGERY AND ANAESTHESIA UPDATE**

Dr. Moorhead introduced a short briefing paper summarising the key issues regarding the proposals for children's non specialised surgery and anaesthesia. Attention was also drawn to the powerpoint slides attached to the minutes of the last meeting summarising the case for change, options, travel impact, and the consultation process and outcomes.

A unanimous decision had been made by the Joint Committee of Clinical Commissioning Groups and Hardwick Clinical Commissioning Group to approve the decision making business case for children's non specialised surgery and anaesthesia on 28 June, 2017.

Approval of the preferred model enables the majority of surgery to continue to be delivered locally and the development of three hubs, Doncaster Royal Infirmary, Sheffield Children's Hospital and Pinderfields General Hospital in Wakefield.

The decision means that once implemented around one or two children per week needing an emergency operation for a small number of conditions, at night or at a weekend, will no longer be treated in hospitals in Barnsley, Chesterfield and Rotherham, and will receive their treatment at one of the three hubs.

It is very early days in terms of implementation but a mobilisation plan is under development, including the ongoing designation process and development of a managed clinical network. It has been agreed to implement within existing commissioning and contracting arrangements and it is anticipated that implementation will commence from quarter four 2017/18 onwards.

Members sought clarification on hospital capacity in the case of a major incident such as a road traffic accident involving a large number of injured children. - The major trauma centre was located at Sheffield Children's Hospital and although the hospital had finite capacity if necessary it would assume the lead for overall co-ordination across local hospitals.

It was confirmed that plans for implementation would be in place by the end of December 2017 and that a further update could be brought to the Joint Health Overview and Scrutiny Committee (JHOSC) in two to three months.

Cllr Midgley informed the JHOSC that if Members were interested visits could be arranged to see the improvements made at Sheffield Children's Hospital.

Resolved:- (1) That the current position to progress the changes to children's non specialised surgery and anaesthesia be noted.

(2) That future updates on implementation be received by the Committee.

## **7. UPDATE ON HYPER ACUTE STROKE SERVICES**

Lesley Smith introduced a short paper setting out the current position regarding the review of hyper acute stroke services and the development of the business case.

No decision had been made yet and it was likely to be October before the final decision was taken as work was still ongoing, particularly with the region's hospitals. Although the clinical case for change was strong it was in the context of a complex set of interactions and the full implications on all partners, staff and patients needed to be understood to enable an informed decision on the future of services.

Numbers and the pathway for people with suspected strokes needed to be considered further.

It was acknowledged there were potential risks with deferring the decision to reconfigure hyper acute stroke services and work would continue with hospitals to manage these to ensure existing services were supported. For example the stroke pathway for Barnsley had for a while seen thrombolysis carried out elsewhere.

Resolved:- (1) That the current progress with the hyper acute stroke services transformation be noted.

(2) That an update be provided to the Committee in October following the meeting of the Joint Committee of Clinical Commissioning Groups.

## **8. REVIEW OF JHOSC TERMS OF REFERENCE**

There was a brief discussion with regard to formalising arrangements for receiving and responding to questions from members of the public. For example whether a specific length of time should be incorporated in the agenda and whether they should be submitted with a few days' notice, such as by the end of the Wednesday before the meeting, in order to facilitate the response.

No other suggestions were made at the meeting with regard to the principles, membership or working arrangements but it was agreed that more time was necessary for discussion.

In light of the issues around the current remit of the JHOSC and the different geographical footprints involved for various NHS workstreams, NHS

England highlighted the interconnectivity and commented that they would welcome one place for joint scrutiny.

Resolved:- (1) That the scrutiny officers and Elected Members work on the review of the terms of reference and amend them to take account of points made in the questions from the public.

**9. DISCUSSION REGARDING SCRUTINY ARRANGEMENTS FOR THE SOUTH YORKSHIRE AND BASSETLAW SUSTAINABILITY AND TRANSFORMATION PLAN**

It was suggested that it would be helpful to have or create a scrutiny committee for the SY&B footprint and that scrutiny officers could work with the Elected Members to determine when this would be appropriate.

NHS England commented that as patient flows crossed boundaries some changes would not be confined to the SY&B footprint but would also involve Mid Yorkshire and Chesterfield. They added that the current JHOSC membership would also work for the hospital services review.

This complexity might mean it would be a case of identifying the best memberships according to the workstreams.

Dr. Moorhead confirmed that 80% of the Sustainability and Transformation Plan (STP) was at a local level and there would be no need to replicate local scrutiny. The other 20% was wider and could potentially be scrutinised by this JHOSC.

Clarity was sought on the timescale for having a clear plan and programme for the STP, in particular the wider 20% beyond the individual place plans. – Proposals could be brought to the next JHOSC meeting to help identify future work.

Resolved:- (1) That this issue be discussed in conjunction with the review of the terms of reference.

(2) That the STP proposals be presented at the next meeting for Members' consideration.

**10. DATE OF NEXT MEETING**

Resolved:- That the next meeting of the Joint Health Overview and Scrutiny Committee be held in October 2017, date and time to be confirmed.

**South Yorkshire, Derbyshire, Nottinghamshire and Wakefield**

**Joint Health Scrutiny Committee**

**29 January 2018**

**Chairman's Report**

**Review of the Terms of Reference for the  
Joint Health Overview and Scrutiny Committee**

**1. Purpose of the Report**

To outline the issues considered during the review of the terms for of reference for the Joint Health Overview and Scrutiny Committee that was established to consider health service changes in South and Mid Yorkshire, Bassetlaw and North Derbyshire, and to seek the Committee's approval for the recommended amendments to the terms of reference and ways of working.

**2. Background Information**

When health service providers develop proposals to reconfigure services they are required to inform and consult with the Health Scrutiny Committee of the appropriate local council. Frequently proposed service changes impact on a specific area and, as such, are the responsibility of a single Health Scrutiny Committee. However, where the proposed changes are substantial and affect more than one local authority area, councils are required to form a Joint Health Overview and Scrutiny Committee (JHOSC) to consider the proposals and ensure that consultation with local communities is effective.

This JHOSC was established in 2015 for the purpose of overseeing the NHS "Working Together" programme. It was set up following a formal request made by the NHS Clinical Commissioning Groups (CCGs) that provide services in the South and Mid Yorkshire, Bassetlaw and North Derbyshire. The request was made to the local authorities with responsibility for scrutinising health services across the same geographical footprint.

**3. Current Situation**

At the meeting of the JHOSC on 31 July, it was resolved that the local government officers supporting the Committee would meet to review the terms of reference. This was in light of:

- Health service providers indicating that future work streams may result in service reconfigurations that will impact on part or all of the geographical footprint of the local authorities represented on the JHOSC.
- Public questions seeking clarity of the Committee's, name, scope and remit
- Committee Members being cognisant of the demands placed on NHS resources and the desire to streamline attendance of NHS representatives.



- The need to ensure that the meetings are accessible to the public and that the Committee is in a position to provide appropriate and timely responses to public questions.

The proposed revised Terms of Reference are attached as an appendix to this report.

#### **4. Recommendations**

Following consideration of the issues described above, and subsequent conversations with Members, the Committee is requested to agree that:

1. The name of the JHOSC is revised to reflect the Local Authorities represented on the Committee. Therefore the name of the Committee will be the South Yorkshire, Derbyshire, Nottinghamshire and Wakefield JHOSC.
2. Future JHOSC meetings are held in the Town Hall of the local authority hosting the meeting.
3. Members of the public are encouraged to submit their questions three working days prior to the meeting to allow Committee Members time to consider the issues raised and provide an appropriate response at the meeting.
4. Public questions are included as a standard agenda item at future meetings and that the time allowed on the day of the meeting, for public questions, is managed at the discretion of the Chairperson.
5. Quorum for the JHOSC meetings will be three Members from geographical areas directly affected by the proposals under consideration.
6. As new NHS work streams and potential service reconfigurations emerge the JHOSC will determine whether it is appropriate for the committee to jointly scrutinise the proposals under development. Each local authority reserves the right to consider issues at a local level. This decision will be based on information, provided by the relevant NHS bodies, setting out the scope and timeframes of future work streams and the geographical footprint that may be affected by the potential changes.
7. That NHS witnesses attending the meeting will be limited to officers and/or health professionals presenting reports or information to Members, plus any additional witnesses specifically requested to attend by Members.

**Cllr David Taylor (Derbyshire County Council)**

**(JHSC Chairman for Meeting 11 December 2017)**

## Appendix

Terms of Reference for the South Yorkshire, Derbyshire  
Nottinghamshire and Wakefield Joint Health Overview and  
Scrutiny Committee

The South Yorkshire, Derbyshire Nottinghamshire and Wakefield Joint Health Overview and Scrutiny Committee is a joint committee appointed under Regulation 30 of the Local Authority (Public Health, Health, Health and Wellbeing Boards and Health Scrutiny) Regulations 2013/218 and is authorised to discharge the following health overview and scrutiny functions of the authority (in accordance with regulations issued under Section 244 National Health Service Act 2006) in relation to health service reconfigurations or any health service related issues covering this geographical footprint:

- a) To review and scrutinise any matter relating to the planning, provision and operation of the health service in its area, pursuant to Regulation 21 of the Local Authority (Public Health, Health, Health and Wellbeing Boards and Health Scrutiny) Regulations 2013.
- b) To make reports and recommendations on any matter it has reviewed or scrutinised, and request responses to the same pursuant to Regulation 22 of the Local Authority (Public Health, Health, Health and Wellbeing Boards and Health Scrutiny) Regulations 2013.
- c) To comment on, make recommendations about, or report to the Secretary of State in writing about proposals in respect of which a relevant NHS body or a relevant health service provider is required to consult, pursuant to Regulation 23 of the Local Authority (Public Health, Health, Health and Wellbeing Boards and Health Scrutiny) Regulations 2013.
- d) To require a relevant NHS body or relevant health service provider to provide such information about the planning, provision and operation of the health service in its area as may be reasonably required in order to discharge its relevant functions, pursuant to Regulation 26 of the Local Authority (Public Health, Health, Health and Wellbeing Boards and Health Scrutiny) Regulations 2014.
- e) To require any member or employee of a relevant NHS body or relevant health service provider to attend meetings to answer such questions as appear to be necessary for discharging its relevant functions, pursuant to Regulation 27 of the Local Authority (Public Health, Health, Health and Wellbeing Boards and Health Scrutiny) Regulations 2013.

## Principles

- The purpose of the committee is to ensure that the needs of local people are an integral part of the delivery and development of health services across this geographical footprint.
- The committee's aim is to ensure service configuration achieves better clinical outcomes and patient experience.
- As new NHS work streams and potential service reconfigurations emerge, the JHOSC will determine whether it is appropriate for the committee to jointly scrutinise the proposals under development. Each local authority reserves the right to consider issues at a local level.
- All Members, officers, members of the public and patient representatives involved in improving health and health services through this scrutiny committee will be treated with courtesy and respect at all times.

## Membership

- The Joint Committee shall be made up of seven (non-executive) members, one from each of the constituent authorities.
- A constituent authority may appoint a substitute to attend in the place of the named member on the Joint Committee who will have voting rights in place of the absent member.
- Quorum for meetings of the Joint Committee will be three members from local authorities directly affected by the proposals under consideration.

The 7 Committee Member Authorities are:

Barnsley Metropolitan Borough  
Council Derbyshire County Council  
Doncaster Metropolitan Borough Council  
Nottinghamshire County Council  
Rotherham Metropolitan Borough  
Council Sheffield City Council

Wakefield Metropolitan District Council

Covering NHS England and the following 8 NHS Clinical Commissioning Groups (CCGs):

Barnsley CCG  
Bassetlaw CCG  
Doncaster CCG  
Hardwick CCG  
North Derbyshire  
CCG Rotherham  
CCG Sheffield CCG  
Wakefield CCG

Working Arrangements:

- The Committee will meet on an ad-hoc basis as topics require scrutiny.
- On a rotating basis for each meeting, each local authority will Chair and provide administrative support to that meeting. Meetings will take place in the Town Hall of the local authority hosting the meeting.
- Agenda, minutes and committee papers will be published on the websites of all the local authorities 5 working days before the meeting.
- There is a standing agenda item for public questions at every meeting. Time allocated for this will be at the discretion of the Chair.
- Members of the public are encouraged to submit their questions 3 working days in advance of the meeting to enable Committee Members time to consider issues raised and provide an appropriate response at the meeting.
- The Committee will identify and invite the appropriate NHS witnesses to attend meetings.

## Briefing paper to the Joint Health Overview Scrutiny Committee

Meeting: 29 January 2018

### Review of Specific Hospital Services

**Request to the Joint Health Overview and Scrutiny Committee comprising : Barnsley Metropolitan Borough Council, Doncaster Metropolitan Borough Council, North Derbyshire County Council, Nottinghamshire County Council, Rotherham Metropolitan Borough Council, Sheffield City Council and Wakefield District Council.**

#### Background

The JHOSC has already considered, under its health overview and scrutiny functions, proposals to change out of hours children's surgery and anaesthesia services and hyper acute stroke services across the geography of Barnsley, Bassetlaw, Doncaster, North Derbyshire, Rotherham, Sheffield and Wakefield.

The Joint Committee of CCGs, as part of the South Yorkshire and Bassetlaw Accountable Care System, is now reviewing the health services provided to our communities as part of a Hospital Services Review. This Review includes five service areas that are carried out in Barnsley Hospital NHS Foundation Trust, Chesterfield Royal Hospital NHS Foundation Trust, Doncaster and Bassetlaw Teaching Hospitals NHS Foundation Trust, The Rotherham Foundation Trust, Sheffield Teaching Hospitals NHS Foundation Trust and, Mid Yorkshire Hospitals NHS Trust (the latter trust is involved but the patient numbers are very small).

The services are: urgent and emergency care; maternity services; hospital services for children who are particularly ill; services for stomach and intestines conditions (gastroenterology), including investigations (endoscopy); and stroke (early supported discharge and rehabilitation).

#### Request

The JCCCG expects to bring change proposals to patients and the public formally within the next year and would like to continue to share cases for change with the JHOSC before we proceed to formulate, engage and consult on any options for future service configuration. In this way, we can work with you to shape these options and the subsequent engagement and consultation so that we develop robust proposals which provide safe care for local people.

Under the Terms of Reference of the JHOSC, there is provision for the Committee to consider 'any other health related issues covering the same geographical footprint' in addition to the programmes within Commissioners Working Together. The Committee is therefore asked to continue to convene to carry out its duties under section 30 (5) of the regulations for the relevant scrutiny functions to be exercised by a joint scrutiny panel as proposals develop around the Review.

The Joint Committee may also wish to consider at this stage if it would like a joint representative of the Healthwatch bodies within the footprint to assist (in a non-voting capacity) and advise it for the purposes of the consultation process.

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